IETF Structure and Internet Standards Process

Scott Bradner 69th IETF Chicago, IL, USA





history & overview role & scope structure & associated groups management & selection process & procedure IPR



The IETF

Internet Engineering Task Force formed in 1986

evolved out of ARPA's Internet Configuration Control Board (ICCB) (1979) and Internet Activities Board (1983)

was not considered important for a long time - good!! not government approved - great!!

but funding support from U.S. Government until 1997

people not companies

"We reject kings, presidents and voting. We believe in rough consensus and running code"



Dave Clark (1992)



IETF Overview

Internet standards R us
does not exist (in a legal sense), no members, no voting
1K to 2K people at 3/year meetings
many more on mail lists

122ish working groups (where the stuff happens)

8 areas (for organizational convenience) with ADs APS, GEN, INT, O&M, RAI, RTG, SEC, TSV

IESG: management (ADs + IETF Chair)

IAB: architectural guidance & liaisons produces standards and other documents





IETF "Standards"

standards: not standards "because we say so"
standards only when people use them
formal SDOs can create legally mandated standards
no formal recognition for IETF standards
by governments or "approved" standards organization
lack of formal government input "a problem"
at least to some governments
no submitting to "traditional" bodies



The Role & Scope of the IETF

"above the wire and below the application"
IP, TCP, email, routing, IPsec, HTTP, FTP, ssh, LDAP, SIP, mobile IP, ppp, RADIUS, Kerberos, secure email, streaming video & audio, ...

but wires are getting fuzzy
MPLS, GMPLS, pwe3, VPN, ...

generally hard to clearly define IETF scope constant exploration of edges



Scope of Other SDOs

Internet (and Internet protocols) very interesting to other standards development organizations (SDO)

other SDOs trying "fix" or "extend" IETF protocols

problem: what happens when these extensions break underlying protocol assumptions or make non-interoperable versions?

SDO (including IETF) assumption: SDO modifies its own protocols --- but

see note to ITU-T

https://datatracker.ietf.org/public/liaison_detail.cgi?detail_id=127



Top Level View of Organization Internet Society **IAB** IASA IESG area area **IANA RFC** area "the IETF"

The Internet Society (ISOC)

non-profit, non-governmental, international, professional membership organization

more than 100 organizational and more than 20,000 individual members in over 180 nations

organizational and administrative home for IETF legal umbrella, insurance, IASA home, IAD employer, etc

ISOC BoT part of appeal chain

ISOC president appoints chair of nomcom

IAB chartered by ISOC

ISOC president is on the IAB list & calls

IETF (through IAB) appoints 3 ISOC trustees



join at www.isoc.org

Interne

Internet Research Task Force (IRTF)

focused on long term problems in Internet

Anti-Spam Research Group (ASRG)

Crypto Forum Research Group

Delay-Tolerant Networking Research Group (DTNRG)

End-to-End Research Group

Host Identity Protocol (HIP)

Internet Measurement Research Group

IP Mobility Optimizations (Mob Opts) Research Group

Network Management Research Group Charter (NMRG)







IRTF, contd.

Peer-to-Peer Research Group

Routing Research Group

Transport Modeling Research Group

Internet Congestion Control Research Group

Scalable Adaptive Multicast Research Group

End Middle End Research Group

most groups are open, some invitation only

IRTF Chair: Aaron Falk

for more information see http://www.irtf.org



Internet Architecture Board (IAB)

```
provides overall architectural advice & oversight
   to IESG, IETF & ISOC
approves IESG slate from nomcom
step in appeals chain
provides "oversight" of IETF standards process
deals with IETF external liaisons
appoints IRTF chair
selects IETF-IANA
appoints & oversees RFC Editor
chartered by the ISOC
```

IAB Oversight Mechanisms

review BOFs provide input to IESG on WG formation & charters sponsor & organize IRTF convene topic-specific workshops mostly invitation only organize ad-hoc expert groups to adjudicate technical disputes write IDs/RFCs stating IAB opinion community & IESG review participate in WG discussions



IAB Members

Loa Andersson

Leslie Daigle

Elwyn Davies

Kevin Fall

Russ Housley

(as IETF Chair)

Olaf Kolkman

(IAB chair)

Barry Leiba

Kurtis Lindqvist

Danny McPherson

David Oran

Eric Rescorla

Dave Thaler

Lixia Zhang



Internet Assigned Number **Authority (IANA)**

assigns numbers and keeps them from colliding protocol numbers (ports, MIME types, etc) IP addresses

mostly delegated to 5 regional IP Address registries domain names

deals with top level domains (TLDs - e.g., .com, .ca, .us, ...) mostly delegated to DNS name registries

functions split from IETF with the creation of ICANN Internet Corporation for Assigned Names and Numbers (semi) independent corp. to take over IANA functions under (continuing) contract with US government now IETF-IANA and non-IETF-IANA



IETF-IANA

operates under MoU between ICANN and IETF RFC 2860
assigns protocol parameters for IETF protocols but not paid for by IETF
IP protocol numbers
well known TCP/UDP ports
PPP protocol ids
MIME types
etc.



IETF Management

IETF Chair

AD for General Area, chief spokesman

Area Directors (ADs)

manage individual areas

Internet Engineering Steering Group (IESG)

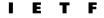
ADs sitting as a body (includes IETF Chair)

Internet Architecture Board

IETF chair also

IETF Chair, ADs & IAB members selected by nomcom

two year terms



IETF Management, contd.

all volunteers

AD job: half to 3/4 time

IAB job: 1/3 time

IETF Chair job: full time

IETF does not pay ADs, IAB members, IAOC members, or IETF Chair a salary or expenses company or self-supported secretariat personnel are paid



IETF Chair

```
Russ Housley <chair@ietf.org>
also chair of the IESG
also AD of the General Area
also ex officio member of the IAB
nominated by IETF community - this now includes you
selected by nomcom
IETF's "CTO" - "Chief Talking (& Traveling) Officer"
```



Area Directors (ADs)

Areas have 2 ADs
except General Area
responsible for setting direction in Area
responsible for managing process in Area
approve BOFs & working groups
charters then go to IESG & IAB for final approval
review working group documents
prior to IESG review



IESG

Internet Engineering Steering Group

ADs + IETF Chair

process management and RFC approval body

approves WG creation (with IAB advice)

provides technical review & approves publication of IETF documents

reviews and comments on non-IETF submissions

multi-disciplinary technical review group



Selecting IETF Management

picked by a nominations committee (nomcom) nomcom chair appointed by ISOC president process described in RFC 3777 members selected randomly from list of volunteers requirement: you were at 3 of last 5 IETF meetings very random process to select from volunteers: RFC 3797 get list of jobs to fill from IETF chair IETF Chair, IESG, IAB & IAOC members nominate one person for each job IESG & IETF Chair approved by IAB, IAB approved by ISOC BoT, IAOC approved by IESG



IETF Areas

```
IETF Chair & AD for General Area (gen) (1 WG)
   Russ Housley
Applications (app) (10 WGs)
   Lisa Dusseault
   Chris Newman
Internet (int) (29 WGs)
   Jari Arrko
   Mark Townsley
Operations & Management (ops) (17 WGs)
   Ron Bonica
   Dan Romascanu
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IETF Areas (cont.)

```
Real-time Applications and Infrastructure (17 WGs)
  Cullen Jennings
  Jon Peterson
Routing (rtg) (15 WGs)
   Ross Callon
   Dave Ward
Security (sec) (17 WGs)
   Sam Hartman
   Tim Polk
Transport Services (tsv) (15 WGs)
   Magnus Westerlund
   Lars Eggert
```

IETF Secretariat

NeuStar Secretariat Services - Sterling Virginia, USA managed by IETF Administrative Support Activity IASA)

runs

plenary meetings, mailing lists,

Internet-Draft directory, IESG teleconferences

coordinates

day to day work of IESG and working groups



IETF Administrative Support Activity (IASA)

provides the administrative structure required to support the IETF standards process

has no authority over the standards process

housed within the Internet Society creates budget for IETF



money from meeting fees & ISOC

responsible for IETF finances

contracts for IETF support functions

Secretariat functions, RFC Editor & IETF-IANA

deals with IETF IPR



IASA, contd.

```
IETF Administrative Director (IAD) - Ray Pelletier
ISOC employee
day to day operations oversight
IETF Administrative Oversight Committee (IAOC)
8-member body
IAB & IETF chairs & ISOC president (ex offico)
plus
members selected by nomcom (2), IAB, IESG & ISOC
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IAOC Membership

```
Bob Hinden, appointed by the IAB
Kurtis Lindqvist, appointed by the IESG (IAOC Chair)
Fred Baker, appointed by the ISOC Board of Trustees
Jonne Soininen, appointed by the NomCom (2 year term,
  appointed 2007)
Ed Juskevicius, appointed by the NomCom (2 year term,
  appointed 2006)
ex officio/non voting
  the IETF Chair
  the IAB Chair
  the ISOC President/CEO
non voting
   Ray Pelletier, IETF Administrative Director
```

IETF Trust

```
created in Dec 2005 to hold IETF IPR
copyrights (on RFCs etc)
domain names (e.g., ietf.org)
software paid for by IETF
databases
etc
required IPR licensed to NeuStar Secretariat Services
IPR created during contract goes to Trust
not a patent pool
```



Dots

- IAB member (red)
- IESG member (yellow)
- Working Group chair (blue)
- nomcom (orange)
- Local host (green)



Standards Procedure

proposals published as Internet Drafts (ID) worked on in a Working Group WG sends IESG request to publish an ID 'when ready' proposal reviewed by AD can be sent back to working group IETF Last-Call (4-week if no Working Group) **IESG** review last call comments + own technical review can be sent back to Working Group publication as RFC

Birds of a Feather Sessions (BOF)

often precede formation of a Working Group group of people interested in a topic

convince an AD that they have a good idea - one worth exploring & there are enough interested people to do the work

need description and agenda before a BOF can be scheduled

and sometimes a draft charter

BOFs generally only meet once can lead to a W G or can be a one time thing

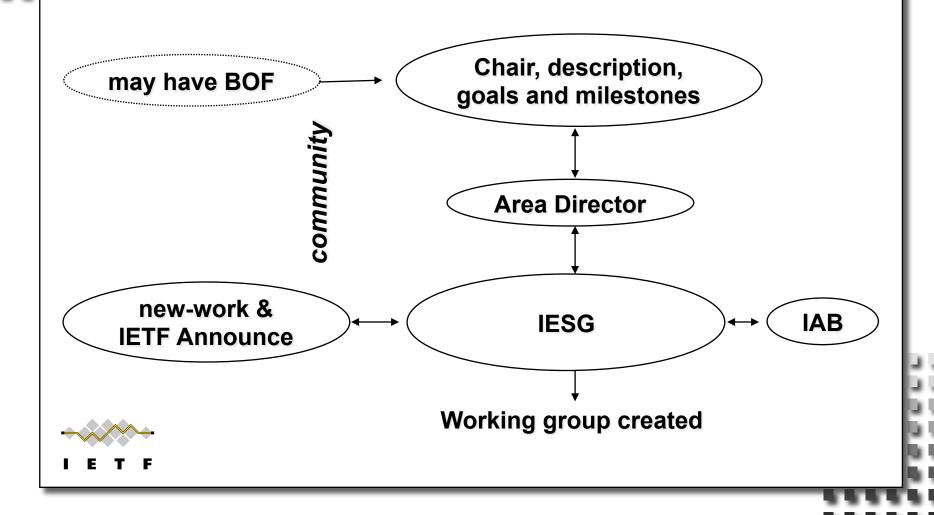


Working Groups

this is where the IETF primarily get its work done most discussions on WG mailing list face-to-face meetings focused on key issues (ideally) note: face-to-face meetings generally quite short Working Groups are focused by charters agreed between chair and area director restrictive charters with milestones working groups are closed when their work is done charter approved by IESG with IAB advice AD with IESG has final say on charter



Working Group Creation



Working Groups. contd.

no defined membership just participants

"Rough consensus and running code..."

no formal voting - can not define constituency can do show of hands or hum - but no count does not require unanimity disputes resolved by discussion mailing list and face-to-face meetings

final decisions must be verified on mailing list to ensure those not present are included

taking into account face-to-face discussion



IETF Document Format

English if the official language of the IETF

but blanket permission is given to translate any IETF document into any language

ASCII is the mailing list and document format constant discussion of alternate formats

IETF seen as "behind the times"

but no consensus on alternative format

note that the current format is still readable after 38 years

how many other formats can claim that?



IETF Documents

all IETF documents are open

i.e., anyone can download and make copies

Internet Draft

IETF working documents

some I-Ds are working group documents

RFC

archival publications (never changed once published)

different types: (not all RFCs are standards!)



IETF Working Documents

```
Internet-Draft
random or non-random thoughts
input to the process
no admissions control other than boilerplate (see IPR)
removed from IETF directory after 6 months
unless under IESG consideration
but many mirrors exist
all RFCs must pre-exist as IDs
to deal with IPR handoff
(other than some IANA or RFC Editor created ones)
```



What is a RFC?

RFC used to stand for "Request for Comments"
now just a (brand) name
now tend to be more formal documents than early RFCs
IETF document publication series
RFC 1 Host Software - Apr 7 1969
now over 4400 RFCs
not all RFCs are standards!
see RFC 1796

though some vendors imply otherwise

many types of RFCs

RFC Repository Contains:

standards track OSPF, IPv6, IPsec ... obsolete Standards RIPv1 requirements Host Requirements policies Classless InterDomain Routing april fool's day jokes IP on Avian Carriers ...

... updated for QoS

poetry

'Twas the night before startup

white papers

On packet switches with infinite storage

corporate documentation

Ascend multilink protocol (mp +)

experimental history

Netblt

process documents

IETF Standards Process

RFC Editor

IETF publication arm rfc-editor@rfc-editor.org funded by the Internet Society semi-independent



gets requests to publish IETF IDs from IESG also gets requests to publish independent IDs for informational or experimental RFCs asks IESG for advice on publishing independent RFCs

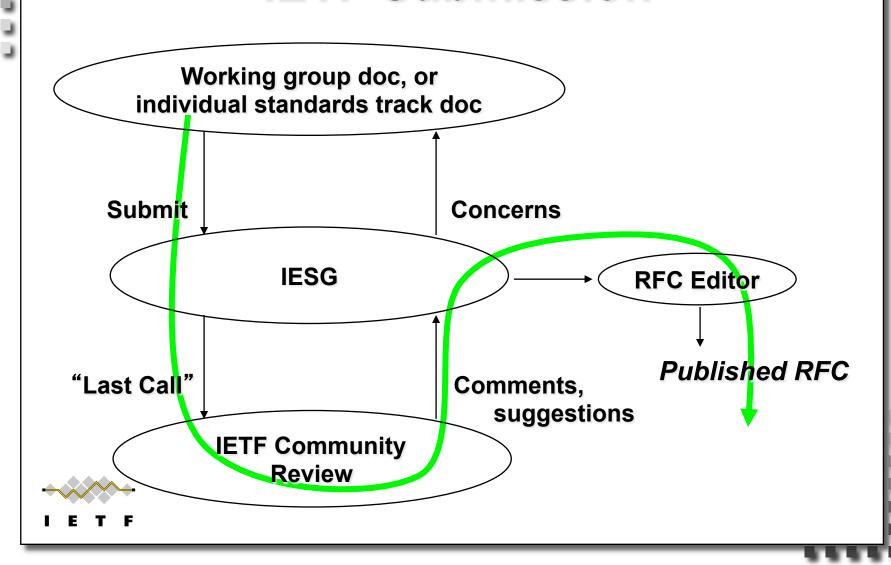
but can exercise own discretion

presumption is to publish technically competent IDs which sometimes is a conflict with IESG

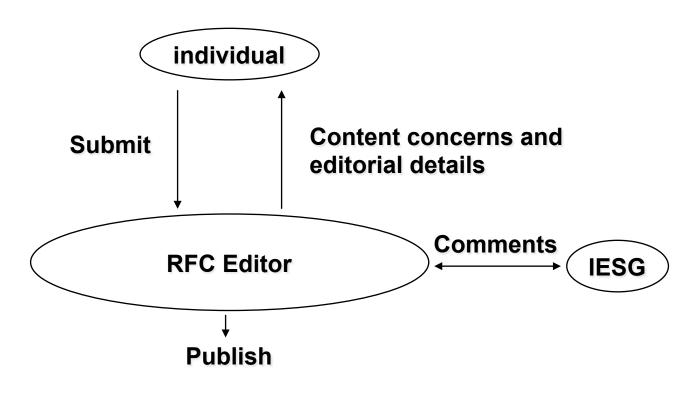
IETF reviewing RFC Editor role



IETF Submission



Non-IETF Submissions





Standards Track RFCs:

```
Best Current Practices (BCP)
   policies or procedures (best way we know how)
3-stage standards track (not all that well followed)
   Proposed Standard (PS)
     good idea, no known problems
   Draft Standard (DS)
     PS + stable
     multiple interoperable implementations
     note: interoperability not conformance
   Internet Standard (STD)
     DS + wide use
```

Other RFC Types

Informational

Experimental

Historical



Appeals Process

IETF decisions can be appealed start level above decision being appealed 1st to the WG chair(s) only then to the Area Director only then to the IESG only then to the IAB if claim is that the process itself is broken, (not that the process was not followed) then an appeal can be made to the ISOC Board (after the above is complete) it is OK to appeal decisions – people do but appeals are not quick starting "low" is the right thing to do

Intellectual Property Rights

IPR is a very big issue in standards bodies what to do if there is a patent on the technology what about patent applications? what if you do not know until it's already a standard? patent questions:

should you demand free rights to implement? require "fair & non-discriminatory" licensing? what if IPR claim is false?

e.g. an attempt to block the standard should the standards body evaluate validity of patents?



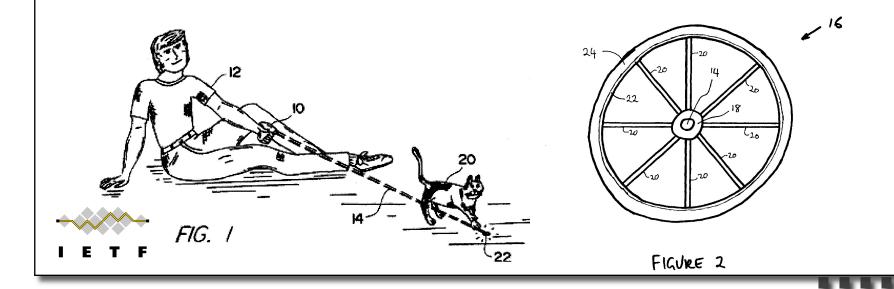
Patents - Issues

getting pressure from the open source folk for standards with no (known?) IPR

maybe in some parallel universe

see AU "Innovation Patent" AU 2001100012 A4 (8/01)

also U.S. Patent 5,443,036 (8/95)



IPR (Patents)

RFC 2026 revised IETF IPR rules
used to require "fair & non-discriminatory" licensing
some standards blocked using old process
now use standards sequence to check IPR issues
require multiple implementations based on multiple
licenses to progress to Draft Standard or Internet
Standard

but a worry about "submarine patents"

IPR working group

clear up fuzzy language in RFC 2026

produced RFC 3978 and RFC 3979

tweaked by RFC 4748 to recognize the IETF Trust

IPR, contd.

IETF IPR (patent) rules (in RFC 3979)

require timely disclosure of your own IPR in your own submissions & submissions of others

"reasonably and personally" known to the participant i.e., no patent search required

WG takes IPR into account when choosing solution RFC 3669 gives background and guidance push from open source people for RF-only process consensus to not change to mandatory RF-only but many WGs tend to want RF or IPR-free



IPR (Copyright)

author(s) need to give non-exclusive publication rights to IETF Trust if to be published at all also (normally) the right to make derivative works author(s) retain all other rights mandatory ID boilerplate statement

1/ agreement that IPR disclosures have been (or will be) made

2/ (optional) no right to produce derivative works not permitted for standards track documents

3/ (optional) just publish as ID

4/ Copyright statement



Note Well (1)

The "Note Well" statement shows up a lot at the IETF. Mailing lists, registration, meeting openings, etc.

"Any submission to the IETF intended by the Contributor for publication as all or part of an IETF Internet-Draft or RFC and any statement made within the context of an IETF activity is considered an "IETF Contribution".

continued ...



Note Well (2)

"Such statements include oral statements in IETF sessions, as well as written and electronic communications made at any time or place, which are addressed to:

- the IETF plenary session
- any IETF working group or portion thereof
- the IESG, or any member thereof on behalf of the IESG
- the IAB or any member thereof on behalf of the IAB
- any IETF mailing list, including the IETF list itself, any working group or design team list, or any other list functioning under IETF auspices
- the RFC Editor or the Internet-Drafts function"

continued ...



Note Well (3)

"All IETF Contributions are subject to the rules of RFC 3978 (updated by RFC 4748) and RFC 3979.

Statements made outside of an IETF session, mailing list or other function, that are clearly not intended to be input to an IETF activity, group or function, are not IETF Contributions in the context of this notice.

Please consult RFC 3978 and RFC 4748 for details."

continued ...





A participant in any IETF activity is deemed to accept all IETF rules of process, as documented in Best Current Practices RFCs and IESG Statements.

A participant in any IETF activity acknowledges that written audio and video records of meetings may be made and may be available to the public.



Other IETF Training/Tutorials

- 1300 1445 Newcomers (you are here)
- 1300 1445 Working Group Leadership Tutorial
- 1300 1445 What Should Spec Writers Know about IPv6?
- 1500 1645 Writing an RFC: The Definitive Guide
- 1500 1645 Interdomain Routing from an IETF Perspective
- 1500 1645 Intro to IETF Tools
- 1700 1900 Welcome Reception

(talking to IETF people is often an education!)

I E T F

What next?

this is where the work happens
read (and understand) before writing
read the drafts
don't be shy
talk to people
look for common ground
help people
don't settle for second-rate



Questions?